Sequential Intercept Mapping
Putnam County, Florida

August 7, 2018

Prepared by:

The Criminal Justice, Mental Health, and Substance Abuse Technical Assistance Center

Department of Mental Health Law and Policy
Louis de la Parte Florida Mental Health Institute
College of Behavioral & Community Sciences
University of South Florida

Table of Contents

Introduction 1

Background 1

Objectives of the Sequential Intercept Mapping 2

Keys to Success 2

Putnam County Sequential Intercept Map Narrative 3

Intercept 0—Community Services 3

Intercept 1—Law Enforcement & Emergency Services 4

Intercept 2—Initial Detention & First Appearance 7

Intercept 3—Jails & Courts 8

Intercept 4—Reentry 10

Intercept 5—Community Corrections 11

Putnam County, Florida:
Transforming Services for Persons with Mental Illness and Substance Use Disorders in Contact with the Criminal Justice System

Introduction

This report provides a summary of the Sequential Intercept Mapping (SIM) held in Putnam County, Florida on August 7, 2018. The SIM provided a strategic plan for a targeted population, namely adults with substance abuse and/or mental health disorders (SA4 -1.21782 Td(a)-3.3 6f .004 TwTd( )Tj-0.003 Tw 3.859 0 Tc 004 Tc 0.di.8

Objectives of the Sequential Intercept Mapping

The SIM is based on the Sequential Intercept Model developed by Patricia Griffin, Ph.D. and Mark Munetz, MD for the National GAINS Center for Behavioral Health and Justice Transformation funded by SAMHSA. During the mapping, the facilitators guided participants to identify resources, gaps in services, and opportunities at each of the six distinct intercept points of the criminal justice system.

The SIM has three primary objectives:

- Development of a comprehensive map of how people with SAMH disorders flow through six distinct intercept points of the Putnam County criminal justice system: Community Services, Law Enforcement and Emergency Services, Initial Detention and First Appearance, Jails and Courts, Reentry, and Community Corrections.

337 0 T48(i)Tj 0ex(o)Tj(i)Tj 0f337 0 T84(i)Tj 0a1 Tw 0022 0 Td2(s)Tj20(i)Tj 0e

Putnam County Sequential Intercept Map Narrative

This narrative reflects information gathered during the one-day mapping and often verbatim from the participants or local experts. This narrative is a reference guide to navigate the Putnam County SIM map, especially with regard to acronyms used on the map.

Intercept 1—Law Enforcement & Emergency Services

Emergency Services and 911

911

- If an individual is experiencing an apparent behavioral health crisis and involved with a possible law violation, 911 is the first point of emergency contact and system response.

Law Enforcement

Sheriff's Office

- Putnam County Sheriff's Office (PCSO)

Municipal Law Enforcement

- Palatka Police Department
- Crescent City Police Department
- Welaka Police Department
- Interlachen Police Department

Crisis Intervention Team (CIT) Training

- The

x

Intercept 2—Initial Detention & First Appearance

Arrest and Booking

Arrest

- In 2017, there were 3,413 bookings into the Putnam County Jail. Year-to-date in 2018, there have been 2,886 bookings into the jail.

Booking and Intake

- x

Intercept 3—Jails & Courts

Putnam County Jail

(Intercept 2 presents the jail booking and intake information)

- The average daily population in 2017 was 217.
  - The Putnam County Jail can house a maximum of 488 individuals; however, a capacity of 400 is more typical and manageable.
- During the booking process, PCSO deputies determine the inmates classification for housing (within the jail), based on substance use, mental health history, tendency toward violence, and Veteran status.
  - Veterans comprise approximately eight-to-ten percent of the Putnam County Jail population.
- At the time of the mapping, there were 58 inmates on psychotropic medications.

In-Jail Medical Services provided by Management & Training Corporation (MTC)

- Management & Training Corporation (MTC), the jail healthcare provider, performs a medical screening, usually by the second day post-booking, and provides urgent care to inmates.
- The MTC on-call mental health physician

Intercept 4—Reentry

Jail Reentry/Discharge Planning

- There is no formal discharge planning for individuals released from jail.
- Unless an individual requires life-sustaining medication, prescription medication is not provided at release from the Putnam County Jail.
- Individuals who are economically disadvantaged receive referrals to the county health department.
- During evening and early morning hours (when it is dark), individuals are not released from jail without a method of transportation.

Prison Reentry

- Based on an inmate's classification in prison, he/she may receive a referral to SMA for aftercare.

Gaps

- Need to implement formal transition planning in the Putnam County Jail
- Individuals exiting the Putnam County Jail are not provided with a prescription for their medications or a supply of their prescription medications, unless it is a life-sustaining medication.
- There are only four outpatient treatment providers in Putnam County.

Opportunities

- Individuals may not be released from jail without a method of transportation, if it is dark outside
- x

Intercept 5—Community Corrections

Probation

County Probation

- The county contracts with Human Resources Development Services, Inc. (HRDS) to administer misdemeanor probation services.
- At the time of the mapping, between 200-250 individuals were serving misdemeanor probation in Putnam County.
- There are two misdemeanor probation officers.
- Average caseload 1:100
- At the time of the mapping, about one-in-ten probationers were diagnosed to have a serious mental illness.
- As of June 2018, there were approximately 175 violations of probations.

Additional Resources

Outpatient treatment services provided by SMA

- SMA provides several treatment services at the Outpatient Clinic
- Outpatient services include: substance abuse mental health outpatient services for adults and adolescents
- Prevention and intervention services in middle and high schools
- Family intervention services
- Family Intensive Treatment Team
- Emergency screening
- Case management services

Intensive Treatment Modalities (ITM) Group contracted by the Florida Department of Corrections (FDC)

- Provides intervention, outpatient, and aftercare services to individuals upon release from prison

Palatka Housing Authority (PHA)

- The PHA has approximately 300 Housing Choice Vouchers (Section 8 housing vouchers) for the community.
    - At the time of the mapping, there was a waitlist of about 700 families/individuals.
- The PHA has approximately 10 HUDVASH Vouchers for veterans in Putnam County.
- There is one ALF in Putnam County.

Employment

- CareerSource
    - At the time of the mapping, there was a 5.3 unemployment rate in Putman County.
    - Employment program for individuals with disabilities, veterans, and youth
- Vocational Rehabilitation
- Centers for Independent Living

Veterans

- Veterans can receive support services from the VA located in Duval County.

Gaps

- At the time of the mapping, there were 700 individuals on the waiting list for Section 8 housing in

Putnam County Priority Areas

Based on the SIM discussion, the participants developed a list of three priorities that will become the focus of the action plan.

Top Priorities

1.

Priority Area1, 2, 3 ??? Expansion of Community Support and Services

Priority Area1, 2, 3 ??? Access to Behavioral Healthcare in Putnam County				
Objective		Action Step	Who	When
3.1	Explore telehealth options	x To review the U.S. Department of Veterans Affairs (VA) telehealth model	x Nancy Russo (SMA) x Palatka VA representative	September 2019
3.2	Expand outpatient mental health and substance use treatment (SAMH)	x To identify the need for SAMH outpatient treatment in the county x To conduct an inventory of existing outpatient services		

Intercept 0 Community / Crisis Services	Intercept 1 Law Enforcement / Emergency Services	Intercept 2 Initial Detention / First Appearance	Intercept 3 Courts / Jails	Intercept 4 Reentry / Transition	Intercept 5 Community Supervision / Services
Crisis Services • LSF 24 hr Access Line & Screener (makes referrals to SMA Behavioral Healthcare, suicide hotline, suicide screener) (maintains data on calls) • SMA Behavioral Healthcare Access Line and Walk-in Screener • DCF Abuse Hotline • VA Crisis Line / VA Screener • 211 Live operated by United Way (Volusia and Flagler county primarily) • CDS Family and Behavioral Health Services (referrals, walk ins)	Initial Contact 911 Emergency Services	Initial Detention: Putnam County Jail Booking • Jail correctional officer and support personnel screen inmates with medical/medication questions, and observe inmate for behavioral health issues • Classification (for housing in the jail) is conducted by correctional personnel using MTC's health appraisals (if MTC's medical screening has occurred) • Correctional personnel ascertain Veteran status (at the time of mapping, approximately 8-10% of jail population were Veterans) • If alcohol is an issue for an inmate, the individual is isolated Healthcare in the Jail • Management & Training Corporation (MTC) is the jail healthcare provider • MTC does not conduct screenings/assessments at booking	Court • One county criminal court judge • Dockets are 4-week cycles • Misdemeanants usu. Receive $500 bond (by court appearance, served 30 days) Drug Court • Can serve up to 40-45 but typical caseload is 30-35 • Mental health evaluation prior to referral; if mental health issue is primary, then that treatment is sought first • SMA is the SAMH provider and conducts a biopsychosocial assessment		

Appendix A: Participant List

First Name	Last Name	Organization
Lakeesha	Barns	Community Engagement
Sgt Ryan	Dunn	Putnam County Sheriff's Office
Michelle	Fiallo	Clay Behavioral Health Center
Regina	Galery	Dept. of Juvenile Justice
Reginia	Galery	Department of Juvenile Justice
Christopher	Glymph	Hanley Foundation
Commissioner Larry	Harvey	Putnam County BOCC
Jennifer	Irish-Beaudo	SAYS / TLC Coaches
Kenneth	Janesk	State Attorney's Office
Yvonne	Jones	Palatka Housing Authority
Cassandra	Kennedy	SMA Behavioral Healthcare
Evenlyn	Lynam	DCF/SAMH
James	Lynam	DCF/SAMH
Joyelle	Marston	Putnam County Sherriff's Office
Charlotte	Matthews	Palatka VA
Shan	Mccaskill	Putnam County Sherriff's Office
Patrick	Miley	SMA Behavioral Healthcare
Suzane	Payne	Putnam County Medical Center
Lauren	Pilkinton	LSF Health Systems
Aaron	Robinson	Palatka Housing Authority
Nancy	Russo	SMA Behavioral Healthcare
Lakesha	Session	Palatka Housing Authority
Cindy	Starling	CDS Family & Behavioral Health Services
Kimberly	Taxler	Putnam County Sherriff's Office
Lt Daniel	Taylor	Putnam County Sheriff's Office
Julie	Taylor	Children's Home Society
Kay	Thomas	Career Source
Capt. John	Valdes	Putnam County Sheriff's Office
Stefan	Weeks	Palatka VA
India	Williams	SMA Behavioral Healthcare
John	Williams	ARC of Putnam
Suzette	Young	SMA Behavioral Healthcare

Appendix B: Resources page

Web Resources and Partners

Criminal Justice, Mental Health, and Substance Abuse Technical Assistance Center (CJMHSA TAC)